

## **POLICY DOCUMENT**

9.63.26

Policy Name	COMPLAINTS HANDLING POLICY
Policy No.	9.63.26
Version:	3
Strategic Reference:	Customer-centric service delivery; Strategic focus, effective and accountable, decisions, responsive to significant events
Responsible Department:	Corporate & Community
Policy Adopted:	18 September 2023
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Next review date:	Council will endeavour to review this policy 2 years after adopted date or following significant change to legislation or aspects included within this policy.
Applicable Legislation:	Local Government Act 1999, S270
	Freedom of Information Act 1991
	Essential Services Commission Act 2002
Related Policies:	9.63.2 Internal Review of Council Decisions Policy
Related Documents:	Water Retail Code – Minor and Intermediate Retailers

# Part 1 – Complaints Regarding Product and Service Delivery of Council

## 1. INTRODUCTION

Local Government provides an extensive range of services and infrastructure to communities, and discharges obligations under many pieces of legislation.

The City of Port Lincoln is committed to the provision of quality service to customers and regards complaints as an opportunity to improve practices and procedures as well as resolve the matter.

The aim of this policy is to ensure that Council has a fair, consistent and structured process for Council's customers if they are dissatisfied with a Council action, decision or service. Lessons learnt from complaint investigations will be used to directly inform service improvements.

Emphasis will be placed on resolving complaints as quickly as possible. However where complaints cannot be settled in the first instance, Council will ensure that they are dealt with through appropriate, more formal procedures by staff with the authority to make decisions. This policy is broadly consistent with the Australian Standard for complaint handling.

## 2. PURPOSE

This policy outlines customer complaints and dispute resolution processes detailing the requirements for recording, managing and responding to complaints received and the escalation process.

This Policy applies to all complaints received from external customers and consumers via telephone, in writing, in person or electronically including complaints received in relation to the sale of Re-use Water under Council's Water Retail Licence issued by the Essential Services Commission of South Australia 14<sup>th</sup> February 2013.

Complaints which are determined to be about matters that are not Council's responsibility, such as disputes between neighbours, will not be handled under this policy.

#### 3. **DEFINITIONS**

#### *3.1.* For the purpose of this policy:

"Business Day" means Monday to Friday inclusive (except for public holidays).

"Complaint" means an expression of dissatisfaction with a product or service delivered by Council, or its representatives, that has failed to reach the standard stated, implied or documented. This includes complaints about service standards for service that has been, or should have been delivered. A request for a new service or information is not a complaint.

"Complainant" is a person who makes a complaint. Complaints may originate from members of the public, elected members, contractors or staff.

"Council" means the City of Port Lincoln.

**"Employee"** means a person employed by Council in a fulltime, part time or casual capacity (whether that position is permanent or contractual).

## 4. PRINCIPLES

This policy is based on five principles, which will be fundamental in the way Council approaches complaint handling. They are:

- Fairness: treating complainants fairly requires impartially, confidentiality and transparency at all stages of the process.
- Accessibility: to be accessible there must be broad public awareness about Council's policy and a range of contact options.
- Responsiveness: this will be achieved by providing sufficient resources, well trained staff and review and improvement of the systems.
- Efficiency: complaints will be resolved as quickly as possible, while ensuring that they are dealt with at a level that reflects their level of complexity.
- *Integration:* of different areas of Council where the complaint overlaps functional responsibilities.

#### 5. COUNCILS' COMMITMENT TO COMPLAINT HANDLING

The City of Port Lincoln will ensure staff are equipped with the necessary knowledge and skills to provide quality service to customers.

This Policy will be made widely accessible to ensure that customers are fully aware of their right to complain.

A person can make a complaint in a number of ways:

• Complete the Customer Service Feedback/Complaint Form on Council's website

- Email
- Written Correspondence
- Telephone
- In person

Complainants who make contact with Council via telephone or in person will be required to submit their complaint in writing, by completing the Customer Service Feedback/Complaint form, if the matter cannot be satisfactorily resolved at the point of initial contact with Council.

For any complainant who may be genuinely unable to make a written submission, Council may arrange access to interpreters, aids or advocates to ensure that the complaint is recorded.

For any complainant who may be unable to make a written submission due to a disability or significant impairment, such as illiteracy, Council will provide alternative options for the complaint to be lodged.

To assist Council staff to process the complaint, at a minimum, the complainant should include the following details if relevant:

- Date, time and location of event (s),
- Description of the event (s),
- Names of Council employee(s) to whom the complainant spoke and dates,
- Copies or references to letters or documents relevant to the complaint,
- The outcome that the complainant hopes to achieve.

#### 6. STEPS OF COMPLAINT HANDLING PROCESS

The following steps will be followed by staff to ensure complaints are dealt with efficiently and effectively:

- Acknowledge complaints promptly
- Assess the complaint simple problems may not need to be investigated
- Plan the investigation where one is warranted
- Investigate the complaint
- Respond to the complainant with a clear decision
- Follow up any customer service concerns
- Consider whether there are systematic issues which need correction.

## 7. <u>TIMEFRAME FOR RESPONSE</u>

Where a complaint cannot be resolved immediately, the complainant will be advised of the process to be undertaken. Council will respond within 10 business days to acknowledge the receipt of the complaint and, where possible, the resolution at that time. If a resolution is not possible within the 10 days, the complainant will be kept regularly informed of progress, either by email, letter or personal contact.

## 8. PROCEDURES FOR RESOLVING COMPLAINTS

Complaints may vary greatly in their level of complexity and seriousness. Wherever possible complaints will be resolved when first reported, but if necessary officers will escalate complaint handling as set out below.

The complaints procedure consists of a three tiered scheme.

1) Immediate response to resolve the complaint.

It is preferable that complaints are dealt with promptly at the initial point of contact and at the appropriate officer level. Employees with customer service responsibilities will either handle the complaint, or refer the complaint to another officer in the first instance. Employees who do not have customer service responsibilities (eg: Civil operations or Parks & Gardens employees or employees of contractors engaged by Council) will refer any complaints to a Council Supervisor or Council's Principal administration office.

2) Complaint escalated to a more senior employee.

A complaint will be directed to a more senior employee in Council, where circumstances indicate that the complaint would be more appropriately handled at a higher level. This may occur, for example, where an employee has been involved in the matter that is the subject of the complaint, where the complaint is about an issue that requires a decision to be made at a more senior level, or where a complaint concerns a matter that ranges across more than one Council work area.

3) Internal review of a Council decision by statutory process

Internal review of a Council decision is available under Section 270 of the *Local Government Act 1999* (see Council's Internal Review of Council Decisions Policy 9.63.2). This is a process established by legislation that enables a Council to reconsider all the evidence relied on to make a decision, including new evidence if relevant. This process is generally a last resort in the complaint handling process, but may also be used in situations which are not able to be resolved by other means, such as a complaint about a decision of the Chief Executive Officer.

## 9. ALTERNATIVE PROCEDURES

There are also other complaint procedures which apply to particular types of complaints. If the complaint would be more properly dealt with by another process, this will be explained to the complainant at the outset. For example:

- Complaints against a Councillor or the Chief Executive Officer
- Freedom of Information applications
- Insurance claims
- Decisions made under legislation other than the Local Government Act 1999, such as the Planning, Development and Infrastructure Act 2016 or Expiation of Offences Act 1996.

## 10. UNREASONABLE COMPLAINANT CONDUCT

All complaints received by Council will be treated seriously and complainants will be treated courteously. However, occasionally the conduct of a complainant can be unreasonable. This may take the form of unreasonable persistence, unreasonable demands, unreasonable lack of cooperation, unreasonable arguments and unreasonable or threatening behaviour. What can be termed as 'unreasonable', will vary depending on a number of factors and Council aims to manage these

situations in a fair and equitable manner. Council staff have the right to advise aggressive complainants that unless the complainant modifies their behaviour the service will not be continued.

Where a complainant's behaviour consumes an unwarranted amount of Council resources or impedes the investigation of their complaint, a decision may be made to apply restrictions on contact with the person. Before making any decision to restrict contact, the complainant will be warned that, if the specified behaviour(s) or actions continue, restrictions may be applied.

Abusive behaviour or threats of harm will not be tolerated and may result in a refusal to take further action on a complaint or to have further dealings with a complainant. In certain cases, legal action may also be considered. Any decision to suspend action on a complaint will be made by the Chief Executive Officer or their delegate and communicated in writing to the complainant.

## 11. USING COMPLAINTS TO IMPROVE SERVICE

Quality of service is an important measure of Council's effectiveness. Learning from complaints is a powerful way of helping to develop Council and increase trust among the people who use Council's services.

In addition to making changes to procedures and practices where appropriate, Council will review and evaluate the information gained through a complaints handling system on an annual basis to identify systemic issues and improvements to service. Council will receive a report on the number and nature of Section 270 requests received, including the outcome of the matter. This is reported on an annual basis through Council's Annual Report.

Where appropriate, complainants will be provided with an explanation of changes proposed or made as a result of the investigation of their complaint.

#### 12. PRIVACY AND CONFIDENTIALITY

Complainants have a right to expect that their complaint will be investigated in private, to the extent possible. The identity of the complainants will be known only to those who need to know in the process of investigating and resolving the complaint. The complaint will not be revealed or made public by Council, except where required by law. All complaints lodged with Council are subject to the *Freedom of Information Act 1991* and confidentiality cannot be guaranteed under the provisions of that legislation.

#### 13. REMEDIES

Where complaints are found to be justified Council will, where practicable, remedy the situation in a manner which is consistent and fair for both Council and complainants. The solution chosen will be proportionate and appropriate to the circumstances.

As a general principal the complainant should, so far as possible, be put in the position he or she would have been in, had things not gone wrong. This may mean providing the desired service or changing a decision. Sometimes, however, it may only be possible to offer an apology.

Compensation will only be offered in cases where the loss or suffering is considered substantial. The Elected Council and the Chief Executive Officer are the only representatives authorised to offer financial compensation and may consult with the Local Government Association Mutual Liability Scheme before taking any such action.

## 14. <u>ALTERNATIVE REMEDIES</u>

Council may seek to use alternative dispute resolution methods such as mediation to resolve a complaint in circumstances where the Chief Executive Officer or their delegate deems such a course of action appropriate and the complainant is amenable to that process.

When advising a complainant of the outcome of an investigation of a complaint, Council will provide information about alternative remedies, including any rights of appeal and the right to make a complaint to an external agency such as the Ombudsman SA.

#### 15. RELEVANT DELEGATED POWERS AND DUTIES

Any actions or decisions made regarding parts 1 & 2 of this Policy, will be enacted upon as per Council's current Delegations Register.

# Part 2 – Complaints Regarding Council Employees Integrity and Behaviour

#### 1. COMPLAINT PROCEDURE

Where a person alleges that a Council employee has breached the Employee Integrity and Behaviour provisions of Local Government Act 1999 or the conduct and behaviour expectations of Council policies the complaint must be given to the Chief Executive Officer. In the case of a complaint against the Chief Executive Officer, the complaint should be brought to the attention of the principal member of Council (unless the complaint has been made by the principal member or involves the principal member, and in such case the complaint should be brought to the attention of the deputy principal member or other person appointed by the Council), except in circumstance where it would be inappropriate to do so (such as where legislation requires the matter to which the complaint relates to remain confidential).

Any complaint or report about a Council employee will be acknowledged and the complainant will be advised that their complaint will be investigated and any action which may be taken, will be in accordance with the industrial and human resource management processes of Council. Council has an obligation to keep Council employee personnel and disciplinary records confidential and therefore Council will not disclose the outcome of an investigation or any actions taken, except in circumstances where the determined action directly relates to the complainant: eg

- A written apology from the employee
- A mediation meeting with the employee and/or other Council representative

Nothing in this section prevents a person from making a complaint to the Ombudsman at any time under the *Ombudsman Act 1972*.